# REPORT OF THE AUDIT OF THE SIMPSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE SIMPSON COUNTY FISCAL COURT

June 30, 2007

The Auditor of Public Accounts has completed the audit of the Simpson County Fiscal Court for fiscal year ended June 30, 2007.

We have issued unqualified opinions, based on our audit and the report of other auditors, on the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information.

In accordance with OMB Circular A-133, we have issued an unqualified opinion on the compliance requirements that are applicable to Simpson County's major federal program: Community Development Block Grant - State's Program (CFDA #14.228).

#### **Financial Condition:**

The Fiscal Court had total net assets of \$5,064,257 as of June 30, 2007. The Fiscal Court had unrestricted net assets of \$1,204,961 in its governmental activities as of June 30, 2007, with total net assets of \$5,035,695. In its business-type activities, total net cash and cash equivalents were \$28,562 with total net assets of \$28,562. The Fiscal Court's discretely presented component unit had unrestricted net assets of \$207,326 as of June 30, 2007, with total net assets of \$435,965. The Fiscal Court had total debt principal as of June 30, 2007 of \$11,723,543 with \$599,975 due within the next year.

#### **Report Comments:**

- 2007-1 The Fiscal Court Lacks Adequate Segregation Of Duties Over Payroll
- 2007-2 The Fiscal Court Failed To Adhere To The Uniform Relocation Assistance And Real Property Acquisition Policies Act Of 1970, As Amended
- 2007-3 The Fiscal Court Failed To Implement Working Internal Controls Over Relocation Assistance And Real Property Acquisition

#### **Deposits:**

The Fiscal Court's deposits as of June 30, 2007, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$82,288

The Fiscal Court's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the Fiscal Court's deposits in accordance with the security agreement.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Jim Henderson, Simpson County Judge/Executive
Members of the Simpson County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Simpson County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Simpson County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We did not audit the financial statements of the Simpson County Tourism Commission, a discretely presented component unit, which represents 100% of the assets and revenues of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Simpson County Tourism Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

As described in Note 1, Simpson County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Simpson County, Kentucky, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the modified cash basis of accounting.



To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Jim Henderson, Simpson County Judge/Executive
Members of the Simpson County Fiscal Court

The Simpson County Fiscal Court has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The budgetary comparison schedules are not a required part of the basic financial statements but are supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the budgetary comparison schedules. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Simpson County, Kentucky's basic financial statements. The accompanying combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>, and is not a required part of the basic financial statements. The combining fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 18, 2008 on our consideration of Simpson County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the schedule of findings and questioned costs, include herein, which discusses the following report comments:

2007-1 The Fiscal Court Lacks Adequate Segregation Of Duties Over Payroll

2007-2 The Fiscal Court Failed To Adhere To The Uniform Relocation Assistance And Real Property Acquisition Policies Act Of 1970, As Amended

2007-3 The Fiscal Court Failed To Implement Working Internal Controls Over Relocation Assistance And Real Property Acquisition

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

#### **SIMPSON COUNTY OFFICIALS**

For The Year Ended June 30, 2007

Fiscal Court Members: County Judge/Executive

Jim Henderson Magistrate
Kelly Banton Magistrate
Larry Randolph Magistrate
Charles McCutchen, Sr. Magistrate

Kenneth Utley Magistrate (July 1, 2006 through December 31, 2006)

Marty Chandler Magistrate (January 1, 2007 through June 30, 2007)

#### Other Elected Officials:

Sid Broderson County Attorney

Danny Booher Jailer (July 1, 2006 through December 31, 2006)
Robert Huber Jailer (January 1, 2007 through June 30, 2007)

Bobby C. Phillips, Jr. County Clerk

Jan J. Murphree Circuit Court Clerk

Gene Starks Sheriff

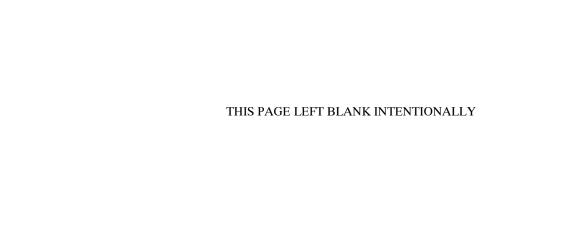
Pam Womack Property Valuation Administrator

Thomas Crafton Coroner

#### **Appointed Personnel:**

Julie Freeman County Treasurer
Nicole Wilson Law Finance Officer

Mary Beth Farley Jail Administrative Assistant/Bookkeeper



### SIMPSON COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

## SIMPSON COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Go	vernmental Activities		ness-Tyne			Simn	son County	
			Business-Type Activities			Totals	Simpson County Tourism Commission		
ASSETS									
Current Assets:									
Cash And Cash Equivalents	\$	1,222,113	\$	28,562	\$	1,250,675	\$	178,206	
Receivable								30,368	
Total Current Assets		1,222,113		28,562		1,250,675		208,574	
Noncurrent Assets:									
Capital Assets - Net Of Accumulate Depreciation:	ed								
Land And Land Improvements		1,502,037				1,502,037		74,500	
Buildings		11,754,541				11,754,541		134,275	
Other Equipment		661,662				661,662		12,763	
Vehicles And Equipment		368,939				368,939		7,101	
Infrastructure		1,249,946				1,249,946			
Total Noncurrent Assets		15,537,125				15,537,125		228,639	
Total Assets		16,759,238		28,562		16,787,800		437,213	
LIABILITIES									
Current Liabilities:									
Financing Obligations Payable		122,910				122,910			
Payroll Taxes Payable								1,248	
Bonds Payable		477,065				477,065			
Total Current Liabilities		599,975				599,975		1,248	
Noncurrent Liabilities:									
Financing Obligations Payable		1,048,536				1,048,536			
Bonds Payable		10,075,032				10,075,032			
Total Noncurrent Liabilities		11,123,568				11,123,568			
Total Liabilities		11,723,543				11,723,543		1,248	
NET ASSETS									
Invested In Capital Assets,									
Net Of Related Debt		3,813,582				3,813,582		228,639	
Restricted For:		, , <del>-</del>				, , –		,	
Debt Service		17,152				17,152			
Unrestricted		1,204,961		28,562		1,233,523		207,326	
Total Net Assets	\$	5,035,695	\$	28,562	\$	5,064,257	\$	435,965	



### SIMPSON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

### SIMPSON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

			Program Revenues Received					ed
					(	perating		Capital
Functions/Programs			$\mathbf{C}$	harges for	G	rants and	G	rants and
Reporting Entity	]	Expenses		Services	Contributions		Co	ntributions
Primary Government:								
Governmental Activities:								
General Government	\$	2,724,492	\$	294,584	\$	1,169,737	\$	200,000
Protection To Persons And Property		2,994,119		1,371,096		357,708		99,922
General Health And Sanitation		341,320		6,604		19,910		
Social Services		24,569						410,000
Recreation And Culture		571,951						89,700
Transportation Facilities And Services		5,560						
Roads		541,004				280,305		709,306
Interest And Fees On Debt Service		571,406						
Capital Projects		293,057					-	234,360
Total Governmental Activities		8,067,478	_	1,672,284		1,827,660		1,743,288
Business-Type Activities:								
Jail Canteen		92,149		100,058				
Total Business-Type Activities		92,149		100,058				
Tatal Brimson Community	¢	0 150 627	¢	1 772 242	¢	1 927 660	¢	1 742 200
Total Primary Government	<u> </u>	8,159,627	\$	1,772,342	\$	1,827,660	\$	1,743,288
Component Unit:								
Simpson County Tourism Commission	\$	129,380	\$		\$		\$	
Total Component Unit	\$	129,380	\$		\$		\$	
1	_		_		· —			

#### **General Revenues:**

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Occupational License Tax
Other Taxes
Excess Fees
Miscellaneous Revenues
Interest Earned

Total General Revenues Change In Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

#### SIMPSON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

	and Changes	in Net Assets	Component
D	rimary Governme	nt	Unit
	Timary Governme	nt	Simps on County
Governmental	Business-Type		Tourism
Activities	Activities	Totals	Commission
11001 VICTOR	110011100	1 00015	
ф. (4.0c0.4 <b>7</b> 4)	ф	ф. (4.0c0.4 <b>7</b> 4)	ф
\$ (1,060,171)	\$	\$ (1,060,171)	
(1,165,393)		(1,165,393)	
(314,806)		(314,806)	
385,431		385,431	
(482,251)		(482,251)	
(5,560)		(5,560)	
448,607		448,607	
(571,406)		(571,406)	
(58,697)		(58,697)	
(2,824,246)		(2,824,246)	
	7,909	7,909	
	7,909	7,909	
(2,824,246)	7,909	(2,816,337)	
<u> </u>	· · · · · · · · · · · · · · · · · · ·		
			(129,380)
			(129,380)
772,023		772,023	
199,183		199,183	
157,400		157,400	
1,878,924		1,878,924	
487,994		487,994	127,674
54,045		54,045	127,07
127,866		127,866	34,973
21,575		21,575	1,366
3,699,010		3,699,010	164,013
874,764	7,909	882,673	34,633
4,160,931	20,653	4,181,584	401,332
\$ 5,035,695	\$ 28,562	\$ 5,064,257	\$ 435,965



#### SIMPSON COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## ${\bf SIMPSON\ COUNTY}\\ {\bf BALANCE\ SHEET\ -\ GOVERNMENTAL\ FUNDS\ -\ MODIFIED\ CASH\ BASIS}$

	(	Seneral Fund		Road Fund		Jail Fund	N	on-Major Funds	Go	Total vernmental Funds
ASSETS										
Cash and Cash Equivalents	\$	570,971	\$	485,437	\$	60,351	\$	105,354	\$	1,222,113
Total Assets	\$	570,971	\$	485,437	\$	60,351	\$	105,354	\$	1,222,113
FUND BALANCES										
Reserved for:										
Encumbrances	\$	6,810	\$	2,605	\$	1,282	\$	3,195	\$	13,892
Unreserved:										
General Fund		564,161								564,161
Special Revenue Funds				482,832		59,069		85,007		626,908
Debt Service Fund								17,152		17,152
Total Fund Balances	\$	570,971	\$	485,437	\$	60,351	\$	105,354	\$	1,222,113
Reconciliation to Statement o	f Ne	t Assets:								
Total Fund Balances									\$	1,222,113
Amounts Reported For Govern	nmen	tal Activiti	es In	The Stater	nent					
Of Net Assets Are Different	Bec	ause:								
Capital Assets Used In G					Finan	cial Resou	rces			
And Therefore Are Not		orted In Th	e Fu	nds.						19,406,723
Accumulated Depreciatio										(3,869,598)
Long-term Debt Is Not Du		•		ne Current	Perioc	l And,				
Therefore, Is Not Repor		n The Fund	ds.							
Financing Obligation	S									(1,171,446)
Bonds									(	10,552,097)
Net Assets Of Governmental A	Activ	ities							\$	5,035,695



## SIMPSON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## SIMPSON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

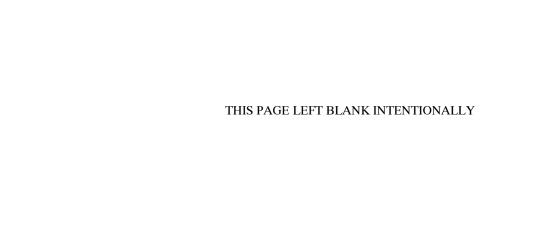
	General Fund	Road Fund	Jail Fund	Non-Major Funds	Total Governmental Funds
REVENUES					
Taxes	\$ 3,300,860	\$	\$	\$ 164,349	\$ 3,465,209
In Lieu Tax Payments	30,313				30,313
Excess Fees	54,045				54,045
Licenses and Permits	177,422				177,422
Intergovernmental	1,506,123	1,177,618	1,422,063	705,537	4,811,341
Charges for Services	6,603		52,072	78,632	137,307
Miscellaneous	151,375		96,704	1,075	249,154
Interest	16,855	2,404	877	365	20,501
Total Revenues	5,243,596	1,180,022	1,571,716	949,958	8,945,292
EXPENDITURES					
General Government	1,807,342			40,000	1,847,342
Protection to Persons and Proper	405,638		1,498,586	360,286	2,264,510
General Health and Sanitation	343,353				343,353
Social Services	424,569				424,569
Recreation and Culture	565,143				565,143
Transportation Facilities and Serv	ices	5,560			5,560
Roads		559,698		50,000	609,698
Debt Service	40,691	81,364	456,666	564,281	1,143,002
Capital Projects	230,220	291,267			521,487
Admin is tration	786,264	87,484	357,581	103,190	1,334,519
Total Expenditures	4,603,220	1,025,373	2,312,833	1,117,757	9,059,183
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)	640,376	154,649	(741,117)	(167,799)	(113,891)
5 ( )					
Other Financing Sources (Uses)					
Transfers Out	(908,305)				(908,305)
Transfers In			790,305	118,000	908,305
Total Other Financing					
Sources (Uses)	(908,305)		790,305	118,000	
Net Change in Fund Balances	(267,929)	154,649	49,188	(49,799)	(113,891)
Fund Balances - Beginning	838,900	330,788	11,163	155,153	1,336,004
Fund Balances - Ending	\$ 570,971	\$ 485,437	\$ 60,351	\$ 105,354	\$ 1,222,113



# SIMPSON COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# SIMPSON COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

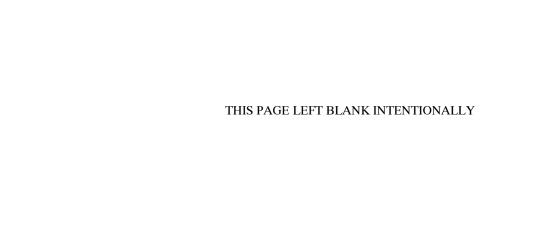
Net Change In Fund Balances - Total Governmental Funds	\$	(113,891)
Amounts Reported for Governmental Activities in the Statement of Activities		
are Different Because:		
Governmental Funds Report Capital Outlays As Expenditures. However, In Th	e	
Statement Of Activities The Cost Of Those Assets Are Allocated Over Their		
Estimated Useful Lives And Reported As Depreciation Expense.		
Capital Outlay		969,329
Depreciation Expense		(543,530)
Book Value Of Disposed Capital Assets		(8,740)
The Repayment Of Principal On Long-Term Debt Consumes The Current		
Financial Resources Of Governmental Funds. These Transactions, However,		
Have No Effect On Net Assets.		
Financing Obligations Principal Payments		115,577
Bond Principal Payments		456,019
Change In Net Assets Of Governmental Activities	\$	874,764



### SIMPSON COUNTY STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

## ${\bf SIMPSON\ COUNTY}\\ {\bf STATEMENT\ OF\ FUND\ NET\ ASSETS\ -PROPRIETARY\ FUND\ -\ MODIFIED\ CASH\ BASIS}$

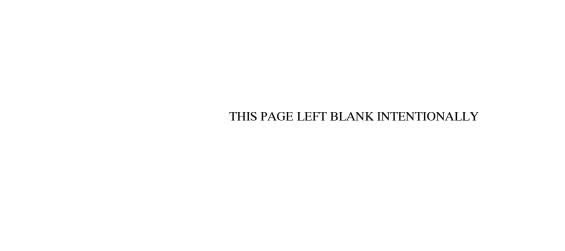
	A c En t	Business-Type Activities - Enterprise Fund	
	_	Jail anteen Fund	
Assets			
Current Assets:			
Cash and Cash Equivalents	\$	28,562	
Total Assets		28,562	
Net Assets			
Unrestricted		28,562	
Total Net Assets	\$	28,562	



## SIMPSON COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

# SIMPSON COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

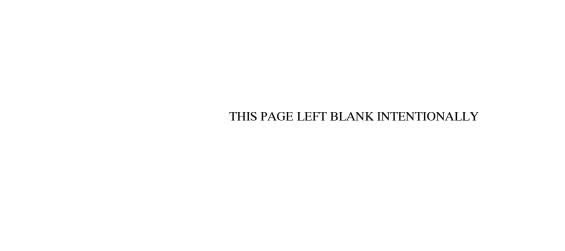
	Ac	iness-Type etivities - terprise Fund
	•	Jail Canteen Fund
Operating Revenues		
Canteen Receipts	\$	100,058
<b>Total Operating Revenues</b>		100,058
Operating Expenses		
Cost Of Sales		63,711
Sales Tax		3,279
Commissary Wages		578
Adult Education		750
Inmate Refunds		2,949
Educational and Recreational		18,604
Miscellaneous		2,278
Total Operating Expenses		92,149
Operating Income		7,909
Nonoperating Revenues (Expenses)		
Inmate Pay From State		12,135
Inmate Refunds On Accounts		(12,135)
Total Nonoperating Revenues (Expenses)		
Change In Net Assets		7,909
Total Net Assets - Beginning (Restate	(	20,653
Total Net Assets - Ending	\$	28,562



# SIMPSON COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

# SIMPSON COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities - Enterprise Fund		
	Jail Canteen Fund		
Cash Flows From Operating Activities			
Receipts From Customers	\$ 100,058		
Cost Of Sales	(63,711)		
Sales Tax	(3,279)		
Commissary Wages	(578)		
Adult Education	(750)		
Inmate Refunds	(2,949)		
Educational and Recreational	(18,604)		
Miscellaneous	(2,278)		
Net Cash Provided By			
Operating Activities	7,909		
Cash Flows From Noncapital Financing Activities Inmate Pay From State Inmate Refunds On Accounts Net Cash Used By Noncapital Financing Activities	12,135 (12,135)		
Net Increase In Cash And Cash			
Equivalents	7,909		
Cash And Cash Equivalents - July 1, 2006 (Restate			
Cash And Cash Equivalents - June 30, 2007	28,562		
Reconciliation Of Operating Income To Net Cash Provided By Operating Activities Operating Income	7,909		
Total Cash Provided By Operating Activities	\$ 7,909		



# SIMPSON COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

# ${\bf SIMPSON\ COUNTY}\\ {\bf STATEMENT\ OF\ FIDUCIARY\ FUND\ NET\ ASSETS\ -\ MODIFIED\ CASH\ BASIS}$

# June 30, 2007

	Agency Fund		
	Inmate Account		
Assets			
Current Assets:			
Cash And Cash Equivalents	\$	8,714	
Total Assets		8,714	
Liabilities			
Amounts Held In Custody For Others		8,714	
Total Liabilities		8,714	
Net Assets			
Total Net Assets	\$	0	

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# SIMPSON COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on the Balance Sheet – Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items, are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

# **B.** Reporting Entity

The financial statements of Simpson County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or their exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### Blended Component Unit

Simpson County Justice Center Corporation

Simpson County Justice Center Corporation (Corporation) is a legally separate entity established for the purpose of construction of the Simpson County Judicial Center and the related long-term debt service. The Corporation's governing body consists entirely of fiscal court members. Therefore, the fiscal court is financially accountable and legally obligated for the debt of the Simpson County Justice Center Corporation. Financial information for the Simpson County Justice Center Corporation is blended within Simpson County's financial statements. All activities of the Corporation are accounted for within a non-major (debt service) fund.

### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

# **Discretely Presented Component Unit**

The financial data of the Simpson County Tourism Commission is reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Unit" to emphasize this organization's separateness from the Fiscal Court's primary government.

#### Simpson County Tourism Commission

Simpson County Fiscal Court established the Simpson County Tourism Commission (Commission) pursuant to KRS 91A.350(2) for the purpose of promoting tourism and convention activity in Simpson County. The Commission is composed of seven members appointed by the Simpson County Judge/Executive with the approval of the Fiscal Court. Five members are appointed by the County Judge/Executive from lists submitted by third parties. Two members are appointed at-large by the County Judge/Executive. The Commission's governing body is substantially different from the Fiscal Court. However, the Commission is fiscally dependent on the Fiscal Court because the Fiscal Court controls its major source of revenue. The Commission's major source of revenue is transient room tax. On March 31, 2002, the Fiscal Court enacted an ordinance imposing a transient room tax.

The Fiscal Court currently collects "3% of the rent for every occupancy of a suite, room or rooms, charged by all persons, companies, corporations or other like similar persons, groups or organizations doing business as motor courts, motels, hotels, inns, or like or similar accommodations businesses." The Commission is to annually submit a request for funds to the Fiscal Court. This fiscal dependency requires the Fiscal Court to include the Commission as a component unit. The Commission is not included in any other organization's reporting entity and does not provide services exclusively to the Fiscal Court; therefore, the financial activity of the Commission is presented discretely.

Audited financial statements for the Simpson County Tourism Commission, a discretely presented component unit, may be requested by contacting the Simpson County Tourism Commission, P.O. Box 737, Franklin, Kentucky, 42135.

# C. Simpson County Elected Officials

Kentucky law provides for election of the below officials from the geographic area constituting Simpson County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets – resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets – those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3rd Saturday in April following the delinquency date.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### D. Government-wide and Fund Financial Statements (Continued)

# **Governmental Funds**

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the Fiscal Court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the Fiscal Court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the Fiscal Court. The primary sources of revenue for this fund are reimbursements from the state government and transfers from the General Fund. The Department for Local Government Development requires the Fiscal Court to maintain these receipts and expenditures separately from the General Fund.

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, 911 Dispatch Fund, and Justice Center Corporation Fund.

In the prior year, the Capital Projects Fund and Debt Service Fund were presented as major funds based on management's decision and GASB reporting requirements. In the current year, these funds have been combined into the Justice Center Corporation Fund. This fund did not meet the reporting requirements for major fund designation. It is included in the current year as a non-major fund.

#### **Special Revenue Funds:**

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, and 911 Dispatch Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

#### Debt Service Fund

The Justice Center Corporation Fund is presented as a debt service fund. Debt service funds are to account for the accumulation of resources for, and the payments of long-term debt principal and interest.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

# **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# **Enterprise Fund**

The principal operating revenues of the county's enterprise fund are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

#### **Fiduciary Funds**

Fiduciary funds report only those resources held in a trust or agency capacity for individuals, private organizations, or other governments. The county's agency fund is used to account for monies held by the county in the Inmate Account Fund for custodial purposes only. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus.

The primary government reports the following fiduciary fund:

Inmate Account Fund - This fund accounts for funds received from jail inmates and remitted for jail canteen expenses, booking fees, or returned to the jail inmate.

# **Presentation of Component Unit**

Detailed presentations of the financial statements for the Simpson County Tourism Commission, a major discretely presented component unit of the Simpson County Fiscal Court, are available from the separately issued financial statements of the Simpson County Tourism Commission.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

# F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction in Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life	
	Th	reshold	(Years)	
Land Improvements	\$	5,000	30	
Buildings and Building Improvements	\$	5,000	30	
Other Equipment	\$	5,000	15	
Vehicles and Equipment	\$	5,000	7	
Infrastructure	\$	1,500	20	

#### **G.** Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

# Note 1. Summary of Significant Accounting Policies (Continued)

# H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities, however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. The State Local Finance Officer does not require formal budgets be adopted for the Justice Center Corporation Fund and the Jail Canteen Fund.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

# J. Related Organizations, Joint Venture, and Jointly Governed Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. The primary government's accountability for related organizations does not extend beyond making appointment. Based on these criteria the following are considered related organizations of Simpson County Fiscal Court: Simpson County Water District and Franklin Simpson County Ambulance Service.

A joint venture is a legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Based on these criteria, the following is considered a joint venture of the Simpson County Fiscal Court: Franklin Simpson Parks Board, Inc.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

# J. Related Organizations, Joint Venture, and Jointly Governed Organizations (Continued)

A jointly governed organization is a regional government or other multi-governmental arrangement that is governed by representatives from each of the governments that created the organization, but that is not a joint venture because the participants do not retain an ongoing financial interest or responsibility. Based on these criteria, the following are considered jointly governed organizations of the Simpson County Fiscal Court: Franklin Simpson Industrial Development Authority, Franklin Simpson Planning and Zoning Commission, and Franklin Simpson Planning and Zoning Adjustment Board .

## Note 2. Deposits

The primary government and its discretely presented component unit maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the primary government or its discretely presented component unit and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

# Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the primary government's or its discretely presented component unit's deposits may not be returned. The primary government and its discretely presented component unit do not have deposit policies for custodial credit risk but rather follow the requirements of KRS 41.240(4). On June 30, 2007, the primary government's bank balance was exposed to custodial credit risk because the bank did not adequately collateralize the primary government's deposits in accordance with the security agreement.

Uncollateralized and Uninsured \$82,288

As of June 30, 2007, all deposits of the discretely presented component unit were covered by FDIC or a properly executed collateral security agreement.

Note 3. Capital Assets

Capital asset activity of the primary government for the year ended June 30, 2007 was as follows:

	Beginning Balance	Iı	ncreases	D	ecreases	Ending Balance
Governmental Activities:						
Capital Assets Not Being Depreciated: Land and Land Improvements	\$ 1,102,037	\$	400,000	\$		\$ 1,502,037
Total Capital Assets Not Being	\$ 1,102,037	Ψ	400,000	Φ		\$ 1,302,037
Depreciated	1,102,037		400,000			1,502,037
D op rockitou	1,102,007		100,000			1,002,007
Capital Assets, Being Depreciated:						
Buildings	14,372,410		140,198			14,512,608
Other Equipment	1,093,214		14,771		(13,125)	1,094,860
Vehicles and Equipment	851,385		56,536		(11,900)	896,021
Infrastructure	1,043,373		357,824			1,401,197
Total Capital Assets Being						
Depreciated	17,360,382		569,329		(25,025)	17,904,686
Less Accumulated Depreciation For:			/a./.aaa			(* === 0.05=)
Buildings	(2,443,744)		(314,323)		40.05	(2,758,067)
Other Equipment	(372,737)		(70,524)		10,063	(433,198)
Vehicles and Equipment	(440,403)		(92,901)		6,222	(527,082)
Infrastructure	(85,469)		(65,782)			(151,251)
Total Accumulated Depreciation	(3,342,353)		(543,530)		16,285	(3,869,598)
Total Capital Assets, Being						
Depreciated, Net	14,018,029		25,799		(8,740)	14,035,088
Governmental Activities Capital						
Assets, Net	\$15,120,066	\$	425,799		(8,740)	\$15,537,125
Depreciation expense was charged to fun	ctions of the prin	nary	government	as f	follows:	
				Φ.	101 071	
General Government				\$	121,954	
Protection to Persons and Property					289,054	
General Health and Sanitation					8,467	
Recreation and Culture	anaral Infrast	. + 1	Aggata		7,638	
Roads, Including Depreciation of G	eneral intrastruc	iure	Assets		116,417	

\$ 543,530

Total Depreciation Expense - Governmental Activities

# **Note 3. Capital Assets (Continued)**

Capital asset activity of the discretely presented component unit for the year ended June 30, 2007 was as follows:

	Beginning Balance	In	creases	Decreases	Ending Balance
Capital Assets Not Being Depreciated:					
Land and Land Improvements	\$ 74,500	\$		\$	\$ 74,500
Total Capital Assets Not Being					
Depreciated	74,500				 74,500
Capital Assets, Being Depreciated:					
Buildings	171,415				171,415
Other Equipment	16,151		3,053		19,204
Vehicles and Equipment	20,293		1,737		22,030
Total Capital Assets Being					
Depreciated	207,859		4,790		212,649
Less Accumulated Depreciation For:					
Buildings	(31,426)		(5,714)		(37,140)
Other Equipment	(5,194)		(1,247)		(6,441)
Vehicles and Equipment	(11,989)		(2,940)		(14,929)
Total Accumulated Depreciation	(48,609)		(9,901)		(58,510)
Total Capital Assets, Being					
Depreciated, Net	159,250		(5,111)		 154,139
Capital Assets, Net	\$ 233,750	\$	(5,111)	\$	\$ 228,639

Depreciation expense was charged to functions of the discretely presented major component unit as follows:

Simpson County Tourism Commission	\$ 9,901
Total Depreciation Expense - Governmental Activities	\$ 9,901

#### Note 4. Short-term Debt

# A. Kentucky Association of Counties Advance Revenue Program

In July 2006, Simpson County Fiscal Court participated in the Kentucky Association of Counties Advance Revenue Program by issuing notes for the General Fund and Road Fund in the amounts of \$273,850 and \$158,750, with principal being due in January 2007. While the Fiscal Court did not use borrowed funds in order to meet current General Fund or Road Fund expenditures, they were able to reinvest the funds and receive net interest earnings of \$3,507 and \$1,085, respectively.

# B. Changes In Short-term Liabilities

Short-term liability activity of the primary government for the year ended June 30, 2007, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
Kentucky Advanced Revenue Program	\$	\$ 432,600	\$ 432,600	\$	\$
Governmental Activities Short-term Liabilities	\$ 0	\$ 432,600	\$ 432,600	\$ 0	\$ 0

# Note 5. Long-term Debt

#### A. Revenue Bonds, Series 1987

The Kentucky Local Correctional Facilities Construction Authority, an independent corporate agency and instrumentality of the Commonwealth of Kentucky, issues revenue bonds for the purpose of construction and reconstruction of jail facilities. The Authority issued \$991,772 of revenue bonds at various interest rates, of which the county has agreed to pay \$401,741 principal and a proportional share of interest on the issue. The maturity date of the revenue bonds is October 1, 2014. The principal balance of the revenue bonds as of June 30, 2007 was \$172,097. Annual debt service requirements to maturity for the revenue bonds are as follows:

Fiscal Year Ended June 30	Scheduled Principal		 heduled nterest
2008	\$	17,065	\$ 10,674
2009		18,177	9,525
2010		19,362	8,301
2011		20,625	6,998
2012		21,970	5,608
2013		23,404	4,127
2014		24,933	2,549
2015		26,561	867
Totals	\$	172,097	\$ 48,649

# Note 5. Long-term Debt (Continued)

# B. General Obligation Bonds, Series 2000

Simpson County Fiscal Court issued general obligation bonds, series 2000, dated September 1, 2000, for the purpose of the detention facility renovation and addition. On September 15, 2000, \$4,730,000 of general obligation bonds was issued at various interest rates. The maturity date of the general obligation bonds is September 1, 2021. The principal balance of these general obligation bonds as of June 30, 2007 was \$3,950,000. Annual debt service requirements to maturity for the general obligation bonds are as follows:

Fiscal Year Ended	Scheduled		S	Scheduled
June 30	Principal		Interest	
2008	\$	180,000	\$	195,425
2009		190,000		186,175
2010		200,000		176,425
2011		210,000		166,175
2012		220,000		155,425
2013-2017		1,280,000		596,625
2018-2022		1,670,000		225,465
Totals	\$	3,950,000	\$	1,701,715

# C. Mortgage Revenue Bonds, Series 2002

Simpson County Justice Center Corporation, an agency and instrumentality of the Simpson County Fiscal Court created on March 20, 2001, issued Simpson County Justice Center Corporation First Mortgage Revenue Bonds (bonds), Series 2002, on July 1, 2002, for the purpose of acquisition, construction, installation, and equipping of the Simpson County Judicial Center. On July 10, 2002, \$7,460,000 of bonds was issued at various interest rates with accrued interest of \$7,778. The Corporation has entered into an agreement to lease the Simpson County Judicial Center to the Simpson County Fiscal Court for the amount of the bond payments. The Simpson County Fiscal Court has a sublease with Administrative Office of the Courts, Commonwealth of Kentucky, for approximately 100% of the Simpson County Judicial Center. The maturity date of the mortgage revenue bonds is March 1, 2023. The principal balance of these mortgage revenue bonds as of June 30, 2007 was \$6,430,000. Annual debt service requirements to maturity for the mortgage revenue bonds are as follows:

# Note 5. Long-term Debt (Continued)

# C. Mortgage Revenue Bonds, Series 2002 (Continued)

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest	
2008	\$	280,000	\$	283,753
2009		295,000		274,302
2010		305,000		263,683
2011		320,000		252,092
2012		335,000		239,612
2013-2017		1,910,000		977,288
2018-2022		2,425,000		497,866
2023		560,000		27,300
Totals	\$	6,430,000	\$	2,815,896

# D. Fire Truck

On February 25, 2000, the Simpson County Fiscal Court entered into an agreement with Emergency One, Inc. The agreement was for the purchase of a fire truck. The principal was \$150,985 at various interest rates for a period of 10 years, interest and principal paid annually. On September 26, 2003, the Fiscal Court entered into an agreement for additional principal of \$122,638, which extended the agreement for three years. The maturity date of the obligation is February 25, 2013. The principal balance of the obligation at June 30, 2007 was \$89,819. Annual debt service requirements to maturity are as follows:

Fiscal Year Ended	Scheduled		Sc	heduled
June 30	P	rincipal	Interest	
2008	\$	13,222	\$	4,446
2009		13,876		3,792
2010		14,563		3,105
2011		15,284		2,384
2012		16,040		1,627
2013		16,834		833
Totals	\$	89,819	\$	16,187

# Note 5. Long-term Debt (Continued)

# E. Fire Substations

On November 2, 2001, the Simpson County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the construction of fire substations. The principal was \$250,000 at various interest rates for a period of 15 years, interest paid monthly and principal paid annually. The maturity date of the obligation is November 20, 2016. The principal balance of the obligation at June 30, 2007 was \$172,853. Annual debt service requirements to maturity are as follows:

Fiscal Year Ended June 30	Scheduled Principal				
2008	\$	14,801	\$	7,903	
2009		15,545		5,605	
2010		16,327		5,027	
2011		17,148		4,599	
2012		18,011		3,784	
2013-2017		91,021		8,218	
		-	· '		
Totals	\$	172,853	\$	35,136	

# F. Detention Facility Renovation and Addition

On April 18, 2002, the Simpson County Fiscal Court entered into an agreement with the Kentucky Area Development Districts Financing Trust. The agreement was for the purpose of additional financing of the detention facility renovation and addition. The principal was \$500,000 at variable interest rates for a period of 21 years, interest paid semi-annually and principal paid annually. The maturity date of the obligation is May 20, 2023. The principal balance of the obligation at June 30, 2007 was \$435,000. Annual debt service requirements to maturity are as follows:

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest and Fees	
		тистрат	111101	est and 1 ees
2008	\$	20,000	\$	23,260
2009		20,000		22,360
2010		20,000		21,440
2011		20,000		20,480
2012		20,000		19,500
2013-2017		130,000		79,110
2018-2022		165,000		39,677
2023		40,000		2,220
Totals	\$	435,000	\$	228,047

# Note 5. Long-term Debt (Continued)

# G. Jail Computer System and Software

On October 6, 2003, the Simpson County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the purchase of a new jail computer and software system. The principal was \$50,000 at 2.7 percent interest for a period of five years, interest paid monthly and principal paid annually. The maturity date of the obligation is January 20, 2008. The principal balance of the obligation at June 30, 2007 was \$11,000. Annual debt service requirements to maturity are as follows:

Fiscal Year Ended	S	cheduled	Sc	heduled
June 30	Principal		Interes	at and Fees
2008	\$	11,000	\$	226

# H. Dump Truck

On December 6, 2005, the Simpson County Fiscal Court entered in an agreement with Farmers Bank and Capital Trust Company in Franklin, Kentucky. The agreement was for the purchase of a new dump truck to be used by the road department. The principal was \$95,548 at 8 percent interest for a period of four years; interest is paid monthly out of a residual account and principal paid annually. The maturity date of the obligation is December 6, 2008. The principal balance of the obligation at June 30, 2007 was \$47,774. Annual debt service requirements to maturity are as follows:

Fiscal Year Ended	Scheduled		Sc	heduled
June 30	Principal		I1	nterest
2008	\$	23,887	\$	1,975
2009		23,887		677
	\$	47,774	\$	2,652

# I. Gravel Road Project

On October 28, 2005, the Simpson County Fiscal Court entered in an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the paving of several county roads. The principal was \$450,000 at 3.95 percent interest for a period of ten years, interest is paid monthly and principal is paid annually. The maturity date of the obligation is July 20, 2015. The principal balance of the obligation at June 30, 2007 was \$415,000. Annual debt service requirements to maturity are as follows:

# Note 5. Long-term Debt (Continued)

# I. Gravel Road Project (Continued)

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest and Fees	
2008	\$	40,000	\$	17,935
2009		40,000		16,273
2010		40,000		14,386
2011		45,000		12,277
2012		45,000		10,169
2013-2017		205,000		16,413
	\$	415,000	\$	87,453

# J. Changes in Long-term Liabilities

Long-term liability activity of the primary government for the year ended June 30, 2007, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Governmental Activities:					
General Obligation Bonds	\$ 4,120,000	\$	\$ 170,000	\$ 3,950,000	\$ 180,000
Revenue Bonds	6,888,116		286,019	6,602,097	297,065
Financing Obligations	1,287,023		115,577	1,171,446	122,910
Governmental Activities					
Long-term Liabilities	\$12,295,139	\$ 0	\$ 571,596	\$11,723,543	\$ 599,975

#### Note 6. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 28.21 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

# **Note 6.** Employee Retirement System (Continued)

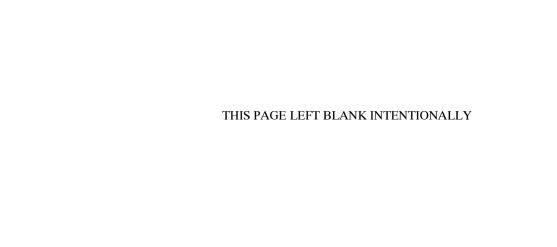
Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 7. Insurance

For the fiscal year ended June 30, 2007, Simpson County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

# Note 8. Prior Period Adjustment

	Governmental Activities	ess-Type ctivities
A. Net Assets		
Beginning Balance - Net Assets	\$ 4,115,945	\$ 20,714
Adjustments:		
Capital Assets (Net of Accumulated Depreciation	n)	
Previously Included By Error	(209,078)	
Correction to Accumulated Depreciation		
For Calculation Error	254,064	
Prior Year Omitted Expense		 (61)
Total Restated Beginning Balance - Net Assets	\$ 4,160,931	\$ 20,653
	Jail Canteen Fund	
B. Fund Balance		
Fund Balance - Beginning	\$ 20,714	
Adjustments:		
Prior Year Omitted Expense	(61)	
Beginning Fund Balance (Restated)	\$ 20,653	



# SIMPSON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# SIMPSON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

CENER	

				GENERA	LLF	GENERAL FUND					
		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
REVENUES											
Taxes	\$	3,112,500	\$	3,112,500	\$	3,300,860	\$	188,360			
In Lieu Tax Payments		29,000		29,000		30,313		1,313			
Excess Fees		55,720		55,720		54,045		(1,675)			
Licenses and Permits		137,075		137,075		177,422		40,347			
Intergovernmental Revenue		1,504,944		2,169,242		1,506,123		(663,119)			
Charges for Services		3,500		3,500		6,603		3,103			
Miscellaneous		152,500		152,500		151,375		(1,125)			
Interest		24,000		24,000		16,855		(7,145)			
Total Revenues		5,019,239		5,683,537		5,243,596		(439,941)			
EXPENDITURES											
General Government		1,606,088		2,330,468		1,807,342		523,126			
Protection to Persons and Property		399,089		455,821		405,638		50,183			
General Health and Sanitation		325,542		344,318		343,353		965			
Social Services		440,700		439,569		424,569		15,000			
Recreation and Culture		437,907		576,907		565,143		11,764			
Debt Service		43,702		40,768		40,691		77			
Capital Projects		270,000		360,399		230,220		130,179			
Administration		796,211		788,507		786,264		2,243			
Total Expenditures		4,319,239		5,336,757		4,603,220		733,537			
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		700,000		346,780		640,376		293,596			
rmancing sources (Uses)											
OTHER FINANCING SOURCES (USE	S)										
Transfers Out		(850,000)		(1,050,000)		(908,305)		141,695			
Total Other Financing Sources (Us	(	(850,000)		(1,050,000)		(908,305)		141,695			
Net Changes in Fund Balances		(150,000)		(703,220)		(267,929)		435,291			
Fund Balances - Beginning		150,000		703,220		838,900		135,680			
Fund Balances - Ending	\$	0	\$	0	\$	570,971	\$	570,971			

# SIMPSON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2007 (Continued)

	ROAD FUND							
	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
		Original		Final		Bas is)	(1	Negative)
REVENUES								
Intergovernmental Revenue	\$	1,090,820	\$	1,151,820	\$	1,177,618	\$	25,798
Miscellaneous		1,000		1,000				(1,000)
Interest		2,300		2,300		2,404		104
Total Revenues		1,094,120		1,155,120		1,180,022		24,902
EXPENDITURES								
Transportation Facilities and Service		5,900		5,900		5,560		340
Roads		574,420		602,370		559,698		42,672
Debt Service		78,250		78,277		78,164		113
Capital Projects		314,950		375,950		291,267		84,683
Administration		120,600		102,623		87,484		15,139
Total Expenditures		1,094,120		1,165,120		1,022,173		142,947
Excess (Deficiency) of Revenues Other								
Financing Sources (Uses)				(10,000)		157,849		167,849
Net Changes in Fund Balances				(10,000)		157,849		167,849
Fund Balances - Beginning				10,000		324,936		314,936
Fund Balances - Ending	\$	0	\$	0	\$	482,785	\$	482,785

# SIMPSON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2007 (Continued)

	JAIL FUND							
	Budgeted Amounts Original Fina		ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
REVENUES								
Intergovernmental Revenue	\$	1,647,035	\$	1,647,035	\$	1,422,063	\$	(224,972)
Charges for Services		61,000		61,000		52,072		(8,928)
Miscellaneous		87,000		87,000		81,704		(5,296)
Interest		500		500		877		377
Total Revenues		1,795,535		1,795,535		1,556,716		(238,819)
EXPENDITURES								
Protection to Persons and Property		1,575,300		1,584,395		1,498,586		85,809
Debt Service		458,800		459,055		456,666		2,389
Administration		411,435		602,085		357,581		244,504
Total Expenditures		2,445,535		2,645,535		2,312,833		332,702
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		(650,000)		(850,000)		(756,117)		93,883
OTHER FINANCING SOURCES (USES	)	650,000		850,000		790,305		59,695
Total Other Financing Sources (Uses		650,000		850,000		790,305		(59,695)
Total Other I maneing Sources (Osc.		050,000		030,000		770,303		(37,073)
Net Changes in Fund Balances						34,188		34,188
Fund Balances - Beginning						11,163		11,163
Fund Balances - Ending	\$	0	\$	0	\$	45,351	\$	45,351

# SIMPSON COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

# June 30, 2007

# Note 1. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### Note 2. Road Fund Reconciliation

The Road Fund Budgetary Comparison Schedule differs from the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds for the following reason:

# **Reconciliation of Road Fund**

Total Expenditures - Budgetary Basis	\$ 1,022,173
Plus: Expenditures for Debt Service Made From	
Cash Balance of Dump Truck Financing Obligation	 3,200
Total Expenditures - Modified Cash Basis	\$ 1,025,373
Fund Balance - Beginning	\$ 324,936
Plus: Cash Balance of Dump Truck Financing Obligation	 5,852
	100 505
Fund Balance - Ending	\$ 482,785
Plus: Cash Balance of Dump Truck Financing Obligation	2,652
Total Fund Balance - Ending	\$ 485,437

#### Note 3. Jail Fund Reconciliation

The Jail Fund Budgetary Comparison Schedule differs from the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds for the following reason:

# **Reconciliation of Jail Fund**

Total Revenues - Budgetary Basis	\$	1,556,716
Plus: Telephone Commission Signing Bonus		15,000
Total Revenues - Modified Cash Basis	\$	1,571,716
Fund Balance - Ending	\$	45,351
Plus: Balance of Telephone Commission Signing Bonus		15,000
Total Fund Balance - Ending	\$	60,351
	_	

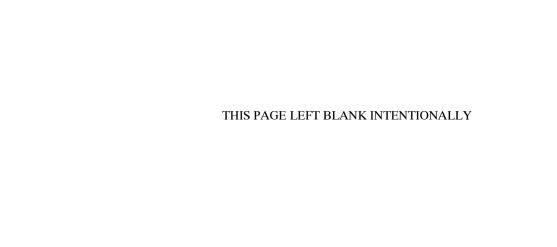
# SIMPSON COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

# SIMPSON COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

### June 30, 2007

	Gov Ec	Local vernment conomic sistance Fund	Di	911 is patch Fund	Cor	ice Center poration Fund	Gov	Total on-Major ernmental Funds
ASSETS								
Cash and Cash Equivalents	\$	83,492	\$	4,710	\$	17,152	\$	105,354
Total Assets		83,492		4,710		17,152		105,354
FUND BALANCES Reserved for:								
Encumbrances				3,195				3,195
Unreserved:								
Special Revenue Funds		83,492		1,515				85,007
Debt Service Fund						17,152		17,152
Total Fund Balances	\$	83,492	\$	4,710	\$	17,152	\$	105,354



# SIMPSON COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

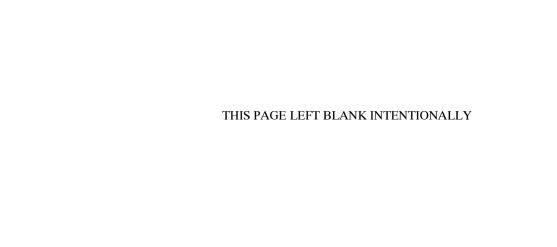
For The Year Ended June 30, 2007

### SIMPSON COUNTY

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

### For The Year Ended June 30, 2007

	Local Government Economic Assistance Fund	D	911 is patch Fund	-	tice Center orporation Fund	Total on-Major ernmental Funds
REVENUES						
Taxes	\$	\$	164,349	\$		\$ 164,349
Intergovernmental	45,645		96,048		563,844	705,537
Charges for Services			78,632			78,632
Miscellaneous					1,075	1,075
Interest	365					365
Total Revenues	46,010		339,029		564,919	949,958
EXPENDITURES						
General Government	40,000					40,000
Protection to Persons and Property			360,286			360,286
Roads	50,000					50,000
Debt Service					564,281	564,281
Administration			103,190			103,190
Total Expenditures	90,000		463,476		564,281	 1,117,757
Excess (Deficiency) of Revenues Expenditures Before Other						
Financing Sources (Uses)	(43,990)		(124,447)		638	 (167,799)
Other Financing Sources (Uses)						
Transfers In			118,000			118,000
Total Other Financing Sources (Us			118,000			 118,000
Net Change in Fund Balances	(43,990)		(6,447)		638	(49,799)
Fund Balances - Beginning	127,482		11,157		16,514	155,153
	\$ 83,492	\$	4,710	\$	17,152	\$ 105,354



### SIMPSON COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 2007

### SIMPSON COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### Fiscal Year Ended June 30, 2007

Federal Grantor Program Title Grant Name (CFDA #)	Pass-Through Grantor's Number	Expenditures	_
U.S. Department of Transportation			
Passed-Through Kentucky State Police: State and Community Highway Safety Grants - Governor's Highway Safety Program (CFDA #20.600)	OP-07-28	\$ 1,402	
Passed-Through Kentucky Transportation Cabinet: Highway Planning and Construction - Transportation Equity Act for the 21st Century - Sanford-Duncan Inn and Tourist Welcome Center			
(CFDA #20.205)	C-01087908	59	_
Total U.S. Department of Transportation		1,461	_
U.S. Department of Homeland Security			
Passed-Through Kentucky Department of Military Affairs: Emergency Management Performance Grant - Director's Salary and Expenses (CFDA #97.042)	N/A	9,691	
U.S. Department of Housing and Urban Development			
Passed-Through Kentucky Department for Local Government:  Community Development Block Grant - State's Program -  Franklin Simpson Boys and Girls Club (CFDA #14.228)	04-031	410,000	***
U.S. Department of Justice			
Public Safety Partnership and Community Policing Gr Technology Initiative Grant Program (CFDA #16.710)	ants - 2005CKWX0269	85,258	_
Total Expenditures of Federal Awards		\$ 506,410	_

<sup>\*\*\*</sup> Tested as Major Program

### SIMPSON COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Other Supplementary Information Fiscal Year Ended June 30, 2007

Note 1 - The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Simpson County, Kentucky and is presented on a modified cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

Honorable Jim Henderson, Simpson County Judge/Executive Members of the Simpson County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Governmental Auditing Standards

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Simpson County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon date July 18, 2008. We did not audit the financial statements of the Simpson County Tourism Commission, a discretely presented component unit of the Simpson County Fiscal Court. Those financial statements were audited by other auditors whose report has been furnished to us. Simpson County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Simpson County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Simpson County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Simpson County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiency described in the accompanying schedule of findings and questioned costs to be a significant deficiency in internal control over financial reporting.

2007-1 The Fiscal Court Lacks Adequate Segregation Of Duties Over Payroll

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements would not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether Simpson County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

The Simpson County Judge/Executive's responses to the findings identified in our audit are included in the schedule of findings and questioned costs. We did not audit the County Judge/Executive's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, federal awarding agencies, pass-through entities, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

July 18, 2008

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Jim Henderson, Simpson County Judge/Executive Members of the Simpson County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133

### Compliance

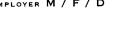
We have audited the compliance of Simpson County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to its major federal program for the year ended June 30, 2007. Simpson County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of Simpson County's management. Our responsibility is to express an opinion on Simpson County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States, Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Simpson County's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Simpson County's compliance with those requirements.

In our opinion, Simpson County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2007. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements, which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2007-2.

#### Internal Control Over Compliance

The management of Simpson County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Simpson County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Simpson County's internal control over compliance.



Report On Compliance with Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

### Internal Control Over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that non-compliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2007-3 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program, will not be prevented or detected by the entity's internal control. We consider the significant deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2007-3 to be a material weakness.

The Simpson County Judge/Executive's responses to the findings identified in our audit are included in the schedule of findings and questioned costs. We did not audit the County Judge/Executive's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 18, 2008

### SIMPSON COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2007

### SIMPSON COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### For The Year Ended June 30, 2007

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses unqualified opinions on the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Simpson County, Kentucky.
- 2. No instances of noncompliance material to the financial statements of Simpson County were disclosed during the audit.
- 3. One significant deficiency relating to the audit of the financial statements is reported in the Independent Auditor's Report and is also considered a material weakness.
- 4. One significant deficiency relating to the audit of the major federal awards program is reported in the Independent Auditor's Report and is also considered a material weakness.
- 5. The auditor's report on compliance for the audit of the major federal awards program for Simpson County expresses an unqualified opinion.
- 6. There is one audit finding relative to the major federal awards program for Simpson County reported in Part C of this schedule.
- 7. The program tested as a major program was: Community Development Block Grant State's Program (CFDA# 14.228)
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Simpson County was not determined to be a low-risk auditee.

#### **B. FINDINGS - FINANCIAL STATEMENT AUDIT**

#### STATE LAWS AND REGULATIONS

None.

#### INTERNAL CONTROL - SIGNIFICANT DEFICIENCY AND MATERIAL WEAKNESS

#### 2007-1 The Fiscal Court Lacks Adequate Segregation Of Duties Over Payroll

The County has a lack of segregation of duties over payroll. The County Treasurer takes care of the payroll function. We recommend the following segregation of duties or compensating controls be implemented over payroll to offset this internal control weakness:

- The County Judge/Executive or designee should compare payroll checks to individual earnings records to verify accuracy.
- The County Judge/Executive should require the finance officer or administrative assistant to maintain time records.
- An independent person should open bank statements and review them for unusual items.
- The independent person should then sign off on the bank statement to verify completion.
- An independent person should complete bank reconciliations or review the treasurer's bank reconciliations for accuracy.
- The independent person should then sign off on the bank reconciliations to verify completion.

SIMPSON COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended June 30, 2007 (Continued)

#### **B.** FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

### INTERNAL CONTROL - SIGNIFICANT DEFICIENCY AND MATERIAL WEAKNESS (Continued)

### 2007-1 The Fiscal Court Lacks Adequate Segregation Of Duties Over Payroll (Continued)

County Judge/Executive Jim Henderson's Response: I intend to implement all of the suggestions listed in finding #1 [2007-1]. I will have my finance officer take over the responsibilities for keeping time records immediately upon her return from maternity leave this fall. I will begin the transition of information even sooner. I will have my executive secretary log in all receipts and bank statements and keep a record to compare against the record kept by the county treasurer. I will have my finance officer complete the bank reconciliation and review the treasurer's reconciliation for accuracy.

### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

2007-2 The Fiscal Court Failed To Adhere To The Uniform Relocation Assistance And Real Property Acquisition Policies Act Of 1970, As Amended

During testing of federal expenditures auditor determined that one of the properties acquired for the project was occupied at the time of the first acquisition, and that both the initial acquisition and subsequent transfer of title to the County were "for the project" in which federal financial assistance was anticipated. Because the tenant was not offered the opportunity to remain at the site, but was informed instead that the site was to be used for a federally assisted project, her move was causal to the project and, therefore, subject to the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (URA), and possibly to section 104(d) of the Housing and Community Development Act of 1974 (Section 104(d)).

The following non-compliances occurred as a result of the actions above:

- a. The tenant was not issued a General Information Notice in a timely manner.
- b. The required advisory services were not adequate.
- c. The tenant was not issued a notice of eligibility.
- d. The tenant was not offered a comparable replacement dwelling to which he/she could move.
- e. The County failed to inform the tenant of the rent used for establishing the upper limit of the replacement housing payment and the basis of the County's determination so that the tenant is aware of the maximum replacement housing payment for which he or she may qualify.
- f. The County failed to demonstrate whether or not there is an increase in housing costs at the replacement unit.
- g. The County failed to ensure the tenant was provided the option of selecting actual move assistance under either 49 CR 24.301, or a fixed move payment under 49 CFR 24.302. The County failed to document delivery of the URA-required relocation notices.
- h. The County failed to maintain adequate records of its displacement activities in sufficient detail to demonstrate compliance with the regulations applicable to the displacement of this tenant.
- i. The County failed to ensure that the purpose of the URA was carried out in respect to the displacement of this residential tenant.
- j. The County failed to determine if the tenant was entitled to assistance under section 104(d), and if so, to make that assistance available.

SIMPSON COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended June 30, 2007 (Continued)

### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT (Continued)

2007-2 The Fiscal Court Failed To Adhere To The Uniform Relocation Assistance And Real Property Acquisition Policies Act Of 1970, As Amended (Continued)

We recommend that the Fiscal Court implement a corrective action plan and certify that it will comply with the URA with respect to the displacement of residential tenants in all future projects.

County Judge Executive Jim Henderson's Response: I am not in complete agreement with this finding. The property in question was not in play during the CDBG application process, nor was it contemplated by the County that this property would acquired or be owned by the County. It is not even clear that anyone would have thought that it would ultimately be owned and/or controlled by the Boys & Girls Club. Mr. Johnson pursued this property without the County's advice or input and most certainly without any intended dislocation or disruption to any resident. I know Mr. Johnson personally. He is a fine Christian man and only acted in good faith. I plan to do my best to remedy this problem for the County through a corrective action plan, but I am reliant upon the assistance of the Barren River Area Development District staff and the Department for Local Government staff to insure that we implement this plan properly.

2007-3 The Fiscal Court Failed To Implement Working Internal Controls Over Relocation Assistance And Real Property Acquisition

During testing of internal controls over federal expenditures auditor noted that the Fiscal Court had implemented a Guideform Residential Antidisplacement and Relocation Plan. The Fiscal Court also contracted with the Barren River Area Development District (BRADD) for administration of the grant. Auditor was unable to view any internal controls performed by BRADD relating to Relocation Assistance And Real Property Acquisition. The lack of working internal controls over Relocation Assistance And Real Property Acquisition led to non-compliances with OMB A-133. <See comment 2007-2 above>. We recommend the Fiscal Court implement working internal controls over Relocation Assistance And Real Property Acquisition and all other OMB A-133 compliance requirements.

County Judge Executive Jim Henderson's Response: My response to #2 [2007-2] should address this finding.

Auditor's Reply: Mr. Johnson should be commended for his public service. However, even if Federal financial assistance was not anticipated, projects that receive HUD funding at any stage, whether it is planned or not, triggers the Uniform Relocation Assistance and Real Property Acquisition Policies Act.

#### D. SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

None.

### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### SIMPSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

### CERTIFICATION OF COMPLIANCE

### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### SIMPSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

The Simpson County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name

County Judge/Executive

Name County Treasurer